## Baldwin-United tied to unsavory Democrats

by Renée Sigerson

On Sept. 26, the Baldwin-United financial services company of Cincinnati, Ohio filed for a Chapter 11 bankruptcy reorganization. An effort to sanitize the company's \$600 million in defaulted debt by selling off viable subsidiaries, launched this past July by its recently appointed chairman, Victor Palmieri, was apparently judged unsuccessful by some of Baldwin's creditors. Now, both Merrill Lynch and Chemical Bank of New York—the two largest holders of Baldwin's unsecured debt—are expected to lose over \$30 million each in writeoffs.

While it will be many months before the true story of who created Baldwin-United and how begins to be made known, it should be expected that the ripple effects of the Baldwin reorganization will be felt not only throughout Wall Street, but in many other locations as well. More important than its far-flung financial activities is the fact that the company since approximately 1979 was becoming an umbrella for transfers of funds into regional Democratic Parties. The friendship during those early years between then-Baldwin chairman Morley Thompson and Caribbean-based financier Daniel K. Ludwig, and the mutual exchange of loans between them, suggest that organized-crime activities were one source of funds for this umbrella. Additionally, if one takes Baldwin's most notorious director, Max Karl, at his word, the people who created Baldwin considered themselves "pro-Israeli Kennedy Democrats."

The shutdown of Baldwin is also related to the obliteration last spring by the Federal Deposit Insurance Corporation of the Butcher family banking network of Tennessee and Kentucky, which was similarly an important conduit for political funding for that area's Democratic Party. While the Butchers and Baldwin were lending each other money, and holding each others' worthless paper until last March, there apparently existed some differences between their international connections: the Butchers were linked to that part of the Democratic Party controlled by Jimmy Carter's friend, Bert Lance, which has become involved with the Pakistani, Kuwaiti, and the Libyan bankers.

Two of Baldwin's subsidiaries have long-term associa-

tions with Democratic Party factions: the National Farmers Union Casualty and Property Company of Cedar Rapids, Iowa and the Mortgage Guaranty Insurance Corporation, of Milwaukee, Wisconsin. In addition, it is noteworthy that its AMBIC bond insurance subsidiary, which is based in New York, is in the middle of a hot political fight in Washington state over nuclear power plant construction. AMBIC is the chief guarantor of bonds issued by the Washington Public Power Supply Service (WPPSS), for nuclear plant construction. Environmentalist court actions are forcing cancellation of the plants, which has resulted in defaults on the bonds. AMBIC, presumably, will now have to mediate the issuance of guarantees for those bonds.

## **Financial shells**

These three entities—MGIC, NFU, and AMBIC—all exist on the same principle. They collect private insurance on home construction, farming and bond issuance, three areas where the federal government is itself conducting a large volume of insurance guarantee business. These corporate entities under Baldwin's control work on the fringes of these markets, where the federal government, for one reason or another, cannot operate.

Last year, during hearings held on the shutdown of the Butcher banks, Federal Deposit Insurance Corporation president William Isaac stated before Congress that the Butcher case proved that private insurance corporations of exactly this type should now be legislated by Congress to help the FDIC insure the banking industry. Currently, no such private sector reinsurance/guarantee companies exist for banking activities.

Isaac, apparently oblivious to the suspicious coincidence of referencing Baldwin-United at hearings on the Butcher banks, cited MGIC by name as the model for such a private banking system insurance corporation.

Other subsidiaries of the Baldwin-United network are insurance companies registered in Arkansas, under the name of National Investors Life Company. Arkansas politics are dominated by a faction in the Democratic Party committed to turning Sen. Dale Bumpers into a Presidential candidate. The Arkansas Insurance Commissioner's office is now the chief arbiter determining the fate of Baldwin's assets.

These elements in the Arkansas Democratic Party want to dominate the Democratic Party throughout the corn belt—an endeavor in which they might be greatly assisted by such institutions as NFU Property and Casualty. Acquired by Baldwin-United in the late 1970s, NFU is an arm of the National Farmers Union, a Denver-based farmers' organization which has an extensive base in the grain belt. It is one of the leading insurance firms now selling government-subsidized multi-peril crop reinsurance, which, because of the role of the government as reinsurer, allows NFU to collect insurance "dues" from farmers at very little risk.

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